

INTERGOVERNMENTAL COORDINATION ELEMENT

Inventory
Analysis

INTRODUCTION

This Element outlines and analyzes those issues that require intergovernmental cooperation to achieve plan implementation. The purpose of the element is to assure that localities coordinate their comprehensive plans and establish a relationship with neighboring municipalities, County, Regional Planning Council, State, and Federal jurisdiction as required for implementation of local plans.

This element also includes additional coordination mechanisms/issues (i.e.; Joint Planning Areas, Collaborative Planning for Multi-Jurisdictional Issues, Voluntary Dispute Resolution Processes, Special District Coordination, and Coordination with Campus Master Plans) required to be addressed by revisions to Chapter 163, F.S., adopted by the Florida Legislature in 1996.

Table 2.57 provides a matrix showing all agencies with which Plantation is coordinating or likely to in the future. This matrix is followed by an analysis of the key intergovernmental issues raised in each element.

Table 2.57
Intergovernmental Coordination Matrix

Plan Element	City of Sunrise	Town of Davie	City of Lauderhill	City of Fort Lauderdale
Land Use	Border Land Use Compatibility of Border Zoning DRI Issues	Border Land Use Compatibility of Border Zoning DRI Issues	Border Land Use Compatibility of Border Zoning	Border Land Use Compatibility of Border Zoning
Recreation	New River Canal Linear Park and Bike Path	New River Canal Linear Park and Bike Path		
Infrastructure	Emergency Water Interconnect City Treats Some Of Sunrise's Wastewater And Provides Some Water		Emergency Water Interconnect	

Plan Element	Broward County	Broward County School District	Metropolitan Planning Organization (MPO)
Land Use	<p>Consistency with Comp Plan (all elements)</p> <p>Border Land Use</p> <p>Compatibility of Border Zoning</p>	<p>Major Land User</p> <p>Coordinate Proposed Development with Provision of Schools with Regard to School Siting & Collocation of Public Facilities by Interlocal Agreement</p>	
Transportation	<p>Responsible for 6 Roadways and Numerous Street Projects</p> <p>Bus Service, local shuttle and trolley service</p> <p>Proposed Premium Transit</p>		<p>Year 2030 Plan and Short Range Highway Plan</p> <p>Traffic Plan Level of Service</p> <p>City is represented on MPO and TCC Boards</p> <p>Transit Planning – Proposed Premium Transit</p>
Recreation	<p>County Park within City</p>	<p>Provider of Recreation and Open Space</p>	
Infrastructure	<p>Solid Waste Disposal at County Landfill</p> <p>BCWWS Provides Some Retail Water to City of Plantation.</p>		
Conservation	<p>Wellfield Protection Ordinance</p> <p>Monitor Wellfield Groundwater</p>		
Housing	<p>HOME Funds</p>		

Plan	Plantation Acres Improvement District (PAID)	Old Plantation Water Control Dist. (OPWCD)	State Department of Environmental Protection (DEP)
Transportation	City and PAID Both Improve Streets		
Infrastructure	PAID Provides Drainage Improvements and Maintains	Provide Drainage in Central Plantation	Regulates Water Quality Standards Regulates Wastewater Plants, Water Treatment Plants, and Injection Wells Sewage Plan Grants Storage Tanks are Registered

Plan Element	State Department of Transportation (DOT)	State Department of Community Affairs (DCA)	Utilities (FPL, BellSouth, Comcast, People's Gas)
Land Use		9J-5 Compliance and Land Use Plan Amendments State Land Planning Agency	
Transportation	Responsible for 5 Major Roadways Proposed Premium Transit		
Infrastructure	Utility Lines Within Right-Of-Way		Utility Lines Within Right-Of-Way

Plan Element	South Florida Regional Planning Council (SFRPC)	South Florida Water Management District (SFWMD)	Broward County League of Cities Growth Management Committee (GMC)
Land Use	Consistency with Regional Goals and Objectives (all elements) Coordinates DRI's Planners Group		Review proposed County Comprehensive Plan Elements and Siting of Facilities with Countywide Significance
Transportation	Level of Service on Regional Roadways		
Recreation		Linear Park	
Infrastructure		Regulates Water Use and Quality Drainage Permits Manage Canal	
Conservation	Floodplain Standards	Consumptive Use Permit	

Plan Element			Broward County Planning Council (BCPC)
Land Use			BCPC Reviews City Plan Amendments for Consistency with County Plan and Recertifies City's Comprehensive Plan

Plan Element		Broward County Public Health Unit	Broward County Department of Environmental Protection (DEP)
Land Use			Platting
Recreation			Park Grants
Infrastructure		<p>Operating Permits for East Water Treatment Plant and Central Water Treatment Plant</p> <p>Comply with All State Standards</p> <p>Operating Permits for Regional Wastewater Treatment Plant</p>	<p>Hazardous material and Storage Tank Lines at Plants, Lift Stations, and Wellfields</p> <p>Licenses to Haul Sludge and Operate Wastewater Treatment Plant</p> <p>Wastewater Permits</p> <p>Wellfield Protection</p> <p>Air Quality Permits</p> <p>Drainage Permits</p> <p>Ground Water Protection</p>
Conservation			Building Permit Review Regarding Wetlands

Plan Element		State Department of Children & Families	Federal Emergency Management Agency
Land Use			Updates Federal Insurance Rate Map
Infrastructure		<p>Licenses Drinking Water Labs</p> <p>Regulates Processing and Distribution of Municipal Water by Delegating to Broward County Public Health Unit</p>	Coordinates with City During Disaster

Plan Element	Broward County Hazard Mitigation Task Force	U.S. Department of Housing and Urban Development (HUD)	State of Florida - Local Housing Assistance Plan (LHAP)
Housing		Community Development Block Grant (CDBG) Program	State Housing Initiatives Partnership (SHIP) Program
Infrastructure	Local Mitigation Strategies		

Source: City of Plantation Planning, Zoning & Economic Development Department 2016.

ANALYSIS

Future Land Use Element

1. Issue: Land Use Plan Amendments/DRIs/Zoning Changes
 - a. Description: Major new developments have major implications for traffic and land use change pressures within Plantation. Smaller scale boundary zone changes also have potential impacts.
 - b. Coordination Mechanisms and Effectiveness: In addition to direct contacts between planning directors, the Growth Management Committee provides a forum for the City and County planning directors to discuss issues of this nature. The Planning Council and other public hearings provide a more formal mechanism for coordination. In general, these mechanisms are working well.
 - c. Recommendations: None except continue current pattern and add such agenda items as the New River linear park (Davie and Sunrise).
2. Issue: Location and adequate provision of schools
 - a. Description: Unprecedented growth has resulted in overpopulated schools and inadequate facilities.
 - b. Coordination Mechanisms and Effectiveness: At the time of platting, Broward County, the Broward County School District, and the City coordinate on availability of school facilities. Inter-local agreements are in place between Broward County, Broward County Schools and municipalities. A Public School Element is being proposed by the County and local municipalities.
 - c. Recommendations: Increasing coordination of Broward County, the Broward County School District, and the City, especially in light of the recently adopted Public School Interlocal Agreement.

Transportation Element

Traffic Circulation

1. Issue: Street Improvements:
 - a. Description: University Drive and Broward Boulevard have been designated as Special Transportation Areas.
 - b. Coordination Mechanisms and Effectiveness: Currently, the City planning staff is represented on the Technical Coordinating Committee to the MPO and an elected official sits on the MPO Board. This is the principal mechanism for preparing the five-year Transportation Improvement Program (TIP) and year 2030 long range plan as well as reviewing the State five-year plan. There do not appear to be any problems with this system.
 - c. Recommendation: City officials must continue to be advocates for inclusion of projects in the TIP and year 2040 plans to assure funding, implementation and thus resolution of the current and projected congestion problems.

Mass Transit

1. Issue: Transit Service
 - a. Description: Broward County's Division of Mass Transit is the sole provider of public bus service in Plantation and thus the key to improved service.
 - b. Coordination Mechanisms and Effectiveness: Although the City Element was based upon the draft County Element, City planning officials must continue to be advocates for problem arterial corridors (University Drive and Broward Boulevard) and bus route extensions into western Plantation as well as adequate frequency of service. The Growth Management Committee (GMC) and MPO bodies provide such a forum and are functioning well.
 - c. Recommendation: Continue to use the GMC and MPO as mechanism to advocate for improved transit service to the City..

Housing Element

All housing issues appear to be sufficiently addressed by the existing levels of coordination. The City will continue to work with Broward County to address affordable housing issues.

Infrastructure Element

All infrastructure issues appear to be sufficiently addressed by the existing levels of coordination.

Conservation Element

All conservation issues appear to be sufficiently addressed by the existing levels of coordination.

Recreation Element

All recreation and open space issues appear to be sufficiently addressed by the existing levels of coordination.

Other Agencies

1. Broward County Park Department.
 - a. Description: County park within City.
 - b. Coordination Mechanism: Informal communications between park agencies.
 - c. Recommendation: None
2. Old Plantation Water Control District.
 - a. Description: Provides drainage in central Plantation.
 - b. Coordination Mechanism: Informal verbal communication with City Engineer's Office plus joint review of drainage plans. Attends City's Development Review Committee meetings.
 - c. Recommendation: None
3. State Department of Environmental Protection.
 - a. Description: The principal direct contact between the City and DEP has been relative to sewage treatment plant grants and the State's monitoring of utility plants.
 - b. Coordination Mechanism: Grant agreements relative to plant funding and monthly reports to DEP. Works satisfactorily.
 - c. Recommendations: None
4. Other State Agencies.
 - a. Description: The Department of Environmental Protection is a potential source of park grants. The DCA is a source of planning grants and reviews comprehensive plans and land use plan amendments.
 - b. Coordination Mechanism and Effectiveness: Contract/grant agreements and plan/application reviews. Working satisfactorily. The City Utilities Department also submits monthly reports through the County Health Department to the State Department of Children and Families.
 - c. Recommendation: None
5. Regional Agencies.
 - a. Description: The South Florida Regional Planning Council plan provides a framework and review role for municipal comprehensive/land use plans. The South Florida Water Management District manages one canal in the City and issues water use permits.
 - b. Coordination Mechanisms: SFRPC; very limited except specific submittals. SFWMD; monthly reports from City Utilities Department.
 - c. Recommendation: None
6. Utilities.
 - a. Description: Telephone (AT&T) and electric (FPL) and television (Comcast) service provided.
 - b. Coordination Mechanisms: Routine procedures with Utilities Department on new construction and service line extension. City requires a permit for any work within the right of way.

- c. Recommendations: None.
- 7. Federal Agencies.
 - a. Description: The Environmental Protection Agency monitors sewage treatment plants and the Federal flood insurance agency (FEMA) enforces flood insurance requirements.
 - b. Coordination Mechanism: Monthly reports from City Utilities Department to EPA and written communications relative to Development Code provisions on floodplains.

COMPREHENSIVE PLANS

Cities

The cities of Sunrise, Lauderhill, Fort Lauderdale and Davie prepared their plans simultaneously with Plantation. The City of Plantation reviews comprehensive plan amendments of the other cities to ensure compatibility with Plantation.

Capital Improvements

During the annual review of the City's Five Year Schedule of Capital Improvements, the City will consider capital improvement plans of adjacent jurisdictions, including other service providers, and coordinate as necessary for the completion of each jurisdiction's plans to more effectively manage anticipated needs. Annual updates to DCA due by December 1 of each year.

County

The City submits monthly and annual reports to the Broward County Planning Council to ensure compatibility with the County Land Use Plan. Continue providing information regarding the City's Five Year Schedule of Capital Improvements to the Broward County Planning Council.

Regional

The South Florida Regional Planning Council's Policy Plan was reviewed as a background for the Plantation plan. The regional plan emphasizes six growth management concepts goals. The Plantation plan has attempted to include the goals as integral parts of this plan.

The following section provides a comparison of growth and development in areas of concern with the goals of the 2004 Strategic Regional Policy Plan (SRPP).

GOAL 1 Invest in the youth and workforce of the Region by providing quality education, workforce training, and targeted job creation.

The City works closely with the Broward County School Board on improving education and provides job opportunities in a wide range of industry.

GOAL 2 Increase employment opportunities and support the creation of jobs with better pay and benefits for the Region's workforce.

The City strives to provide a stable employment base through appropriate land use decisions. The City actively attempts to attract and retain large corporate offices in the City's office park areas.

GOAL 3 Promote the health, safety, and welfare of South Florida's residents.

The City provides for the wellbeing of its citizens through adequate healthcare, education and recreational opportunities.

GOAL 4 Enhance the economic and environmental sustainability of the Region by ensuring the adequacy of its public facilities and services.

There are no blighted residential areas in the City of Plantation. Provision of public facilities and services are not an issue in the City.

GOAL 5 Overcome school overcrowding in the Region.

The City coordinates with the Broward County School Board via an interlocal agreement and with the development community to mitigate overcrowding.

GOAL 6 Ensure the availability and equitable distribution of adequate, affordable housing for very low, low, and moderate-income households within the Region.

In 2007, the City adopted a three-year Joint Local Housing Assistance Plan (LHAP) for State Fiscal Years 2007-2008, 2008-2009, and 2009-2010 in accordance with the "State Housing Initiatives Partnership Act" (SHIP). The City's Plan for the first three years focused on minor home repairs and emergency weatherization in order to protect and preserve existing affordable housing in Plantation.

The City's LHAP for Fiscal Years 2007-2010 offers the following programs:

- 1) Special needs - provides grants to elderly or handicapped homes to make renovations to the home that assist the occupant in day-to-day living, thereby preventing displacement;
- 2) Home repair - Provides grants to homeowners to make repairs, such as roofing, window replacement, and weatherization. This program was developed to address the issue of substandard housing as identified in the Plan. The program has been targeted at neighborhoods where deferred maintenance has been a problem; and,
- 3) Purchase assistance - Provides grants to first-time homebuyers to assist with closing costs and mortgage buy-downs. Program is intended to help renters bridge the gap to homeownership.

The City provides Community Development Block Grant (CDBG) funds for housing rehabilitation and HOME funds to assist with home purchase.

The City has conducted an Affordable Housing Needs Analysis to determine the affordable housing needs for the community.

GOAL 7 Protect, conserve, and enhance the Region's water resources.

The City routinely coordinates with the appropriate jurisdictional agencies to ensure the efficient and sustainable allocation of water and is in the process of developing a 20 Year Water Supply Facilities Plan.

GOAL 8 Enhance the Region's mobility, efficiency, safety, quality of life, and economic health through improvements to road, port, and public transportation infrastructure.

The City actively participates in mass transit planning through its membership on the Metropolitan Planning Organization and the Technical Coordinating Committee.

GOAL 9 Develop clean, sustainable, and energy-efficient power generation and transportation systems.

The City actively participates in mass transit planning through its membership on the Metropolitan Planning Organization and the Technical Coordinating Committee. The City routinely participates in transportation planning of a regional scope that may have impacts on the City, such as the current Metro Dade North Corridor Metro-Rail Extension Study, and implementation of premium transit service along Interstate 595 and State Road 7.

GOAL 10 Increase awareness of the Region's green infrastructure, its significance to the Region's economy, and the public's role in access and use that is compatible with long-term sustainability.

The City supports "green building" techniques to promote long term sustainability.

GOAL 11 Encourage and support the implementation of development proposals that conserve the Region's natural resources, rural and agricultural lands, green infrastructure and:

- utilizes existing and planned infrastructure where most appropriate in urban areas;
- enhances the utilization of regional transportation systems;
- incorporates mixed-land use developments;
- recycles-existing developed sites; and
- provides for the preservation of historic sites.

The City's land use plan and land development regulations promote conservation of these resources.

GOAL 12 Encourage the retention of the Region's rural lands and agricultural economy.

The City maintains and protects the "rural ranch" land use in the western part of the City.

GOAL 13 Preserve, restore and rehabilitate South Florida's historic structures, landmarks, districts, neighborhoods and archaeological sites.

The City's land use plan and land development regulations promote protection of these resources.

GOAL 14 Preserve, protect, and restore Natural Resources of Regional Significance.

There are no natural resources of regional significance in the City.

GOAL 15 Restore and protect the ecological values and functions of the Everglades Ecosystem by increasing habitat area, increasing regional water storage, and restoring water quality. The City routinely coordinates with other agencies on City issues, which may impact the Everglades.

GOAL 16 Enhance and preserve natural system values of South Florida's shorelines, estuaries, benthic communities, fisheries, and associated habitats, including but not limited to, Florida Bay, Biscayne Bay, tropical hardwood hammocks, and the coral reef tract. There are no natural resources of regional significance in the City.

GOAL 17 Maintain a competitive, diversified, and sustainable regional economy. The City actively pursues business development and retention to support the regional economy.

GOAL 18 Ensure regional coordination, preparation, and response to emergencies. The City participates in emergency preparedness planning at the County and Regional level.

GOAL 19 Direct future development away from areas most vulnerable to storm surges.

Plantation is not a coastal community, but still has an emergency preparedness plan in place to deal with evacuations and provide shelter space for residents of coastal communities.

GOAL 20 Achieve long-term efficient and sustainable development patterns that protect natural resources and connect diverse housing, transportation, education, and employment opportunities. The City's concurrency management system ensures the adequate provision of public facilities and services.

Coordination in Areas of Critical State Concern

There are no areas of critical state concern in the City of Plantation.

ADDITIONAL COORDINATION MECHANISMS

Joint Planning Areas

Chapter 163, F.S., requires the Intergovernmental Coordination Element include provisions to establish Joint Planning Areas to coordinate joint infrastructure service areas, annexation and municipal incorporation.

Joint Infrastructure Service Areas

The City of Plantation currently provides utility service to certain areas located in the City of Sunrise.

The City of Plantation currently provides bulk finished water to Broward County Water and Wastewater Services for the unincorporated Broadview Park neighborhood. There currently exists an informal agreement between the City and the County. This agreement will be solidified in the next few months through the water supply plan process.

The BCWWS currently provides retail water service to a small commercial area located within the City of Plantation east of State Road 7.

Annexation

There is still some remaining unincorporated land adjacent to the City's southeast border. It is anticipated that the City may experience some impacts arising from annexations by the City and/or by municipalities adjacent to the City. Therefore, joint planning areas for the purpose of addressing annexation shall be established as may be necessary to facilitate joint infrastructure service areas.

Joint Processes for Collaborative Planning and Decision Making for Multi-jurisdictional Issues

Chapter 163.3177, F.S., requires that local governments use joint planning processes for collaborative planning and decision-making in preparing population projections, public school siting, the location and extension of public facilities subject to concurrency, and the siting of facilities with countywide significance including unwanted land uses.

Population Projections

Development related information is made available to the Broward County Planning Council and Property Appraiser's Office to aid Broward County Department of Environmental Protection (DEP) in the preparation of population projections. If the City determines the estimates inaccurate, supplemental information will be provided to DEP to adjust the population projections.

Public School Siting

The City coordinates with the Broward County School District through attendance at Staff Working Group meetings, and as necessary, directly with the School District on matters relating to public school adequacy and siting and collocation of public facilities in accordance with the Interlocal Agreement.

Location and Extension of Public Facilities Subject to Concurrency.

The City shall formalize coordination mechanisms identified in this element through the establishment of agreements in compliance with the requirements of Chapter 163.3177, F.S.

Siting of Facilities with Countywide Significance in Locally Unwanted Land Uses.

The City shall continue to address the need for, and location of, facilities with countywide significance, through coordination with the School District as indicated in the Interlocal Agreement.

Voluntary Dispute Resolution Processes

The City of Plantation currently coordinates, along with all municipalities in Broward County, with The Broward County Planning Council to maintain consistency with the City's Future Land Use Plan and the Broward County Land Use Plan, and through this process resolve any disputes that may arise.

Special District Coordination

The City coordinates with Special Districts located within, providing services to, or benefiting the City. The City shall review Special District Public Facility Reports from the South Florida Water Management District (SFWMD), Broward County Department of Environmental Protection (DEP), Plantation Acres Improvement District (PAID), and Old Plantation Water Control District (OPWCD) and coordinate with the District's governing body to resolve any conflicts and/or if necessary consider amendment to the City's Comprehensive Plan.

Coordination with Campus Master Plans

Not applicable.